



*Making Medicines Affordable*

# Update on the Enforcement of IP Rights & Counterfeiting of Medicines in the EU

**Lidia Mallo**

Legal and Government Affairs Manager

**13<sup>th</sup> EGA Annual Conference**

Istanbul, 14<sup>th</sup> June 2007



Making Medicines Affordable

# Introduction

- Counterfeiting and Piracy have grown into an international phenomenon with major social and economic repercussions
- From 2005 to 2006:
  - Cases of counterfeit articles seized at EU borders increased by 234% *Source: EC statistics DG Customs*
- To fight counterfeiting and piracy is now a priority for the European Commission's agenda



Making Medicines Affordable

# European Commission's policy

- Stronger enforcement of all IP rights
- Harmonisation of enforcement measures available in Member States.
- To achieve this goal, 2 legal instruments:
  1. Directive 2004/48/EC on the enforcement IP rights
  2. Proposal for a Directive on criminal penalties to enforce IP rights



# Directive 2004/48/EC on the enforcement of IP rights

- Adopted in April 2004 & already implemented by Member States
  - Provides for hard hitting measures to enforce IP rights
  - The Commission, while negotiating trade agreements, should not try to impose the Directive in countries like Russia and the Balkans without the safeguards available to EU countries that protect legitimate competition & stop abuse of interlocutory injunctions
-



Making Medicines Affordable

# Hard hitting measures

- Pre action ex parte court orders on low standard of proof for defendant to produce information
- Seizure of banking documents
- Seizure of goods/records
- Injunctions granted on low standards of proof
- No automatic review
- Seizure of offices/equipment
- Freezing of assets/bank accounts

## What is wrong with the Directive

- A faked Louis Vuitton hand bag is an obvious trademark infringement!
- Patent infringements are not crystal clear: it can take up to 3 years to solve case & decisions can be different in each country
- So why are alleged patent infringers treated as criminals i.e. pirates/counterfeiters?





Making Medicines Affordable

## Conclusion

European Commission's view:

“Best Practice to fight counterfeiting and piracy”

Generics's view: “Everything you wanted to know on how to block generic competition in one go!”

- Directive could be abused by originators to ‘try to keep unwelcome legitimate competitors out of market’.



Making Medicines Affordable

# Further Actions

## Criminalisation of patent infringement

- April 2006: EC's new Proposal for a Directive to establish criminal penalties to enforce IP rights.
- AIM: to enforce IP rights by supplementing the civil procedures and remedies provided for in Directive 2004/48/EC





Making Medicines Affordable

# Content

Art. 3: Obliges Member States to consider all intentional infringements of an IP right on a commercial scale as a criminal offence



[www.ega.europa.eu](http://www.ega.europa.eu)

# Harmonization of criminal penalties

- At least 4 years imprisonment if offence involves criminal organisation
- Fines from 100.000 to 300.000 euros when criminal organisation involved or existing risk to public health and safety



Making Medicines Affordable

# What is wrong with the Directive

- Once again, all IP infringements are put in the same ‘basket’, punished in the same way and equated with counterfeiting and piracy, but:
  - Counterfeiting and piracy are clearly intentional and criminal
  - Patent infringements may not be
  
- Civil proceedings can deal with patent infringements, as now



Making Medicines Affordable

# Implications for generic competitors

- Patent infringement during normal legitimate business development of product will become a crime instead of remaining a civil matter.
- Fear of criminal prosecution + uncertainty about validity of patents will inhibit competition and innovation.
- Licensing & Professional advisers discouraged.



## A quote from Nokia's Director of Intellectual Property . . .

“ . . . With patents, it's never black-and-white. Sometimes third-party patents are so weak that I advise managers to go ahead because, after making a risk analysis, we feel we can safely challenge the existing patent. But with this law, even if I'm certain the existing patent is no good, the manager would be criminally liable.”



Making Medicines Affordable

# Current situation

- Draft law was voted in April by the whole European Parliament
- Good news: Patents, SPCs and utility models have been excluded from scope !
- At Member State level: some countries are against Proposal because not necessary.
- When will the new law be adopted (if adopted)? Maybe end 2008/2009



*Making Medicines Affordable*

# Update on policies to fight counterfeiting of medicines in the EU





# Initiatives against counterfeiting

- EC survey: 2006, cases of counterfeit medicines seized at EU borders increased 384% since 2005.
  - EC has done a consultation on how to ‘combat counterfeit medicines’. Next steps: will issue a strategic paper in 2008 & a legislative proposal might follow
  - Originators support a project to harmonize a coding system in the EU for all pharmaceutical products at indiv. pack level
  - WHO has created IMPACT in 2006
-





# EGA's policy on how to fight counterfeit medicines

- Generic medicines are less likely to be counterfeited because of their low cost.
  - According to EGAs's survey in 2006:
    - No counterfeits of generics found in the EU
    - Isolated cases in Russia, Uzbekistan and Ukraine
  - However, serious problem in India for generic medicines and everywhere for branded products.
  - In UK, in the last month fake versions of Cialis, Lipitor & Reductil where found in the supply chain
-



# EGA's policy on how to fight counterfeit medicines

- In favour of securing the supply chain
- Technology solutions are no solution, being easy to copy in a digital world. “Better Barcodes” are neither an option to prevent counterfeit nor to increase patient safety. There is no scientific proof that technology will erase counterfeiting completely.

# WHO definition of counterfeit medicine

■ *‘A counterfeit medicine is one which is deliberately and fraudulently mislabelled with respect to identity or source’*

➔ No reference to patent infringement



# EGA's policy on how to fight counterfeit medicines

- Counterfeiting is essentially a trademark issue and **NOT** a patent issue
- Counterfeiting **cannot** be used as a reason to justify:
  - Patent extensions or increases of data exclusivity
  - The use of harsher civil sanctions & criminal sanctions to punish patent infringements

This would be ineffective as well as unjustified.

---



*Making Medicines Affordable*

# Technological approach

- EGA is against the current proposal to create a compulsory harmonized system for coding and identification of pharmaceutical products at individual pack level.
  - It will dramatically increase costs for our industry
  - We could support it as one part of the solution, but only on a voluntary basis.
-

# EGA's recommendations (1)

- Strengthen the existing healthcare system and its legitimate supply chain
    - Appropriate strengthening of current GMP & GDP certification systems for ALL partners in the supply chain:  
Wholesalers, shortline wholesalers, parallel importers, pharmacists, manufacturers...
  - Certification to be provided by competent authorities
-

## EGA's recommendations (2)

- Joint Declaration to do 'Business only with certified partners' which means those approved and licensed by the competent authorities.
  - Non certified companies should be checked and audited
-



Making Medicines Affordable

## EGA's recommendations (3)

- Specific attention should be given to wholesalers, shortline wholesalers, and parallel importers: vulnerable entry points
  - A harmonized coding system should be voluntary and only applied to 'commercially interesting' medicines
  - Monitor the selling by internet
  - Enforce and punish severely the 'pharmaceutical crime'
  - Consumer education
-





*Making Medicines Affordable*

**THANK YOU**

